# THE NASDAQ OPTIONS MARKET LLC NOTICE OF ACCEPTANCE OF AWC

## Certified, Return Receipt Requested

TO: Merrill Lynch, Pierce, Fenner & Smith Incorporated

Mr. J. David Montague Associate General Counsel

One Bryant Park New York, NY 10036

FROM: The NASDAQ Options Market LLC ("Nasdaq")

c/o Financial Industry Regulatory Authority ("FINRA")

Department of Enforcement 9509 Key West Avenue Rockville, MD 20850

DATE: September 26, 2018

RE: Notice of Acceptance of Letter of Acceptance, Waiver and Consent No. 20140411279-07

Please be advised that your above-referenced Letter of Acceptance, Waiver and Consent ("AWC") has been accepted on September 26, 2018 by the Nasdaq Review Council's Review Subcommittee, or by the Office of Disciplinary Affairs on behalf of the Nasdaq Review Council, pursuant to Nasdaq Rule 9216. A copy of the AWC is enclosed herewith.

You are again reminded of your obligation, if currently registered, immediately to update your Uniform Application for Broker-Dealer Registration ("Form BD") to reflect the conclusion of this disciplinary action. Additionally, you must also notify FINRA (or Nasdaq if you are not a member of FINRA) in writing of any change of address or other changes required to be made to your Form BD.

You are reminded that Section I of the attached Letter of Acceptance, Waiver, and Consent includes an undertaking. In accordance with the terms of the AWC, a registered principal of the firm is required to notify the Compliance Assistant, Department of Enforcement, 9509 Key West Avenue, Rockville, MD 20850, of completion of the undertaking.

You will be notified by the Registration and Disclosure Department regarding sanctions, and Nasdaq's Finance Department will send you an invoice regarding the payment of any fine.

Merrill Lynch, Pierce, Fenner & Smith Incorporated September 26, 2018 Page 2

If you have any questions concerning this matter, please contact me at (646) 430-7050.

Elyse D. Kovar Senior Counsel

Department of Enforcement

Signed on behalf of Nasdaq

# Enclosure

FINRA District 10 – New York Michael Solomon Senior Vice President and Regional Director (via email)

Emily Gordy McGuire Woods LLP 2001 K. Street N.W. Suite 400 Washington, DC 20006 Counsel for Respondent

# THE NASDAQ OPTIONS MARKET LLC LETTER OF ACCEPTANCE, WAIVER AND CONSENT NO. \_20140411279-07

TO: The NASDAQ Options Market LLC c/o Department of Enforcement Financial Industry Regulatory Authority ("FINRA")

RE: Merrill Lynch, Pierce, Fenner & Smith Incorporated, Respondent Broker-Dealer CRD No. 7691

Pursuant to Rule 9216 of The NASDAQ Stock Market LLC ("Nasdaq") Code of Procedure, Merrill Lynch, Pierce, Fenner & Smith Incorporated (the "firm") submits this Letter of Acceptance, Waiver and Consent ("AWC") for the purpose of proposing a settlement of the alleged rule violations described below. This AWC is submitted on the condition that, if accepted, Nasdaq will not bring any future actions against the firm alleging violations based on the same factual findings described herein.

I.

#### ACCEPTANCE AND CONSENT

A. The firm hereby accepts and consents, without admitting or denying the findings, and solely for the purposes of this proceeding and any other proceeding brought by or on behalf of Nasdaq, or to which Nasdaq is a party, prior to a hearing and without an adjudication of any issue of law or fact, to the entry of the following findings by Nasdaq:

#### **BACKGROUND**

The firm has been a member of FINRA since January 26, 1937, and a member of The NASDAQ Options Market LLC ("NOM") since March 12, 2008; these registrations remain in effect. The firm has no relevant disciplinary history.

#### **SUMMARY**

In Matter No. 20140411279, FINRA's Department of Market Regulation's Options Regulation team (the "Staff") conducted a review, on behalf of NOM, of potentially manipulative trading by the firm in equities and the overlying options during the period between January and March 2014, and the reasonableness of the firm's supervisory systems and written supervisory procedures ("WSPs") to detect and prevent potential cross-product manipulation or mini-manipulation during the period between January 2014 and June 2017 (the "Review Period"). As a result of its reviews, FINRA's

All NASDAQ Options Market LLC disciplinary matters are governed by the Nasdaq Code of Procedure.

Department of Enforcement ("Enforcement") determined that, during the Review Period and until the firm implemented surveillances for mini-manipulation on December 1, 2017, the firm had no supervisory systems and surveillances reasonably designed to ensure compliance with Exchange rules prohibiting manipulative cross-product trading or mini-manipulative activity. In addition, during the Review Period and through the present, the firm did not have reasonable WSPs with respect to the detection and prevention of potential mini-manipulation.

## FACTS AND VIOLATIVE CONDUCT

- 1. Nasdaq Rule 2010A requires a member, in the conduct of its business, to observe high standards of commercial honor and just and equitable principles of trade. Nasdaq Rule 3010 requires each member to establish and maintain a system to supervise the activities of each registered representative and associated person that is reasonably designed to achieve compliance with applicable securities laws and regulations and with applicable Nasdaq rules.
- 2. NOM Rule Chapter III, Section 1 requires a member to supervise persons associated with the member, including with respect to compliance with the Securities Exchange Act of 1934 and rules thereunder and NOM rules. NOM Rule Chapter V, Section l(b)(iv) prohibits an Options Participant from failing to maintain adequate procedures and controls that permit the Options Participant to effectively monitor and supervise the entry of orders by users to prevent the prohibited practices set forth in paragraph (b) and Chapter III, Section 2 of NOM Rules.
- 3. During the period between January and March 2014, MLCO traders, trading on behalf of the firm, on multiple occasions and trade dates, engaged in trading whereby they effected purchases or sales of equity securities in a firm proprietary account, immediately followed by purchases or sales of options overlying those securities. These transactions were potentially inconsistent with just and equitable principles of trade, because they could have disrupted the market for the equity securities and the overlying equity options. Depending on the economic rationale of the firm traders for effecting the transactions, these transactions could have constituted manipulative cross-product trading or mini-manipulation trading activity.
- 4. Beginning in October 2014, Staff advised the firm that it was reviewing potential mini-manipulation activity by firm traders. In furtherance of its reviews, Staff issued multiple subsequent correspondence to the firm seeking information and updates regarding the firm's surveillances and procedures to monitor for potential minimanipulation.
- 5. Before and during the Review Period, notices were made available to the industry through public settlements involving mini-manipulation, securities industry conferences that addressed mini-manipulation, and FINRA Priorities Letters in 2012 and 2013, which highlighted mini-manipulation as an area of FINRA's focus. Despite the foregoing and the multiple letters sent by Staff to the firm beginning in October

2014, during the Review Period, the firm had no supervisory systems or surveillances reasonably designed to ensure compliance with Exchange rules prohibiting manipulative cross-product trading or mini-manipulative activity. In addition, during the Review Period and through the present, the firm had no WSPs with respect to mini-manipulation.

- 6. The firm's conduct described in paragraph 5 above violated Nasdaq Rules 2010A and 3010, and NOM Rule Chapter III, Section 1, and Chapter V, Section I(b)(iv).
- B. The firm also consents to the imposition of the following sanctions:
  - 1. a censure;
  - 2. a fine in the amount of \$125,000, of which \$15,625 shall be paid to NOM;<sup>2</sup> and
  - 3. an undertaking to revise the firm's WSPs with respect to minimanipulation, as described in paragraph I.A.5 above. Within 30 business days of the date of the Notice of Acceptance of this AWC, a registered principal of the firm shall submit to the COMPLIANCE ASSISTANT, DEPARTMENT OF ENFORCEMENT, 9509 KEY WEST AVENUE, ROCKVILLE, MD 20850, a signed, dated letter, or an e-mail from a work-related account of the registered principal to MarketRegulationComp@finra.org, providing the following information: (1) a reference to this matter; (2) a representation that the firm has revised its WSPs to address the deficiencies described in paragraph I.A.5; and (3) the date the revised procedures were implemented.

Additionally, acceptance of this AWC is conditioned upon acceptance of similar settlement agreements in related matters between the firm and each of the following self-regulatory organizations: (i) BOX Options Exchange LLC; (ii) NYSE American LLC; (iii) Nasdaq GEMX, LLC; (iv) Nasdaq ISE, LLC; (v) Nasdaq PHLX LLC; (vi) Miami International Securities Exchange, LLC; and (vii) NYSE Arca, Inc.

The firm agrees to pay the monetary sanction(s) in accordance with its executed Election of Payment Form.

The firm specifically and voluntarily waives any right to claim that it is unable to pay, now or at any time hereafter, the monetary sanction(s) imposed in this matter.

The sanctions imposed herein shall be effective on a date set by FINRA staff.

<sup>&</sup>lt;sup>2</sup> The balance of the fine shall be paid to the self-regulatory organizations referenced in the following paragraph.

#### WAIVER OF PROCEDURAL RIGHTS

The firm specifically and voluntarily waives the following rights granted under Nasdaq's Code of Procedure:

- A. To have a Formal Complaint issued specifying the allegations against the firm;
- B. To be notified of the Formal Complaint and have the opportunity to answer the allegations in writing;
- C. To defend against the allegations in a disciplinary hearing before a hearing panel, to have a written record of the hearing made and to have a written decision issued; and
- D. To appeal any such decision to the Nasdaq Review Council and then to the U.S. Securities and Exchange Commission and a U.S. Court of Appeals.

Further, the firm specifically and voluntarily waives any right to claim bias or prejudgment of the Chief Regulatory Officer, the Nasdaq Review Council, or any member of the Nasdaq Review Council, in connection with such person's or body's participation in discussions regarding the terms and conditions of this AWC, or other consideration of this AWC, including acceptance or rejection of this AWC.

The firm further specifically and voluntarily waives any right to claim that a person violated the ex parte prohibitions of Rule 9143 or the separation of functions prohibitions of Rule 9144, in connection with such person's or body's participation in discussions regarding the terms and conditions of this AWC, or other consideration of this AWC, including its acceptance or rejection.

#### III.

#### OTHER MATTERS

The firm understands that:

- A. Submission of this AWC is voluntary and will not resolve this matter unless and until it has been reviewed and accepted by FINRA's Department of Enforcement and the Nasdaq Review Council, the Review Subcommittee, or the Office of Disciplinary Affairs ("ODA"), pursuant to Nasdaq Rule 9216;
- B. If this AWC is not accepted, its submission will not be used as evidence to prove any of the allegations against the firm; and
- C. If accepted:
  - 1. This AWC will become part of the firm's permanent disciplinary record

- and may be considered in any future actions brought by Nasdaq or any other regulator against the firm;
- Nasdaq may release this AWC or make a public announcement concerning this agreement and the subject matter thereof in accordance with Nasdaq Rule 8310 and IM-8310-3; and
- 3. The firm may not take any action or make or permit to be made any public statement, including in regulatory filings or otherwise, denying, directly or indirectly, any finding in this AWC or create the impression that the AWC is without factual basis. The firm may not take any position in any proceeding brought by or on behalf of Nasdaq, or to which Nasdaq is a party, that is inconsistent with any part of this AWC. Nothing in this provision affects the firm's right to take legal or factual positions in litigation or other legal proceedings in which Nasdaq is not a party.
- D. The firm may attach a Corrective Action Statement to this AWC that is a statement of demonstrable corrective steps taken to prevent future misconduct. The firm understands that it may not deny the charges or make any statement that is inconsistent with the AWC in this Statement. This Statement does not constitute factual or legal findings by Nasdaq, nor does it reflect the views of Nasdaq or its staff.

The undersigned, on behalf of the firm, certifies that a person duly authorized to act on its behalf has read and understands all of the provisions of this AWC and has been given a full opportunity to ask questions about it; that it has agreed to the AWC's provisions voluntarily; and that no offer, threat, inducement, or promise of any kind, other than the terms set forth herein and the prospect of avoiding the issuance of a Complaint, has been made to induce the firm to submit it.

 $\frac{7/12/2018}{\text{Date}}$ 

Merrill Lynch, Pierce, Fenner & Smith Incorporated

Respondent

Name: J

Reviewed by

Counsel for Respondent

**Emily Gordy** 

McGuire Woods LLP 2001 K Street N.W.

Suite 400

Washington, D.C. 20006

202.857.2449

Accepted by The NASDAQ Options Market LLC:

Date

Elyse D. Kovar Senior Counsel

Department of Enforcement

Signed on behalf of The NASDAQ Options Market LLC, by delegated authority from

vialket LLC, by delegated att

the Director of ODA

# **ELECTION OF PAYMENT FORM**

	nds to pay the fine proposed in the attached Letter of Acceptance, Waiver and c following method (check one):
A	A firm check or bank check for the full amount
	Wire transfer
	Respectfully submitted,
7/12/2019 Date	Respondent Merrill Lynch, Pierce, Fenner & Smith Incorporated  By: J. David Man tague  Name: J. David Man tague  Title: Associate General Causal
	Billing and Payment Contact
	e billing contact information below. Nasdaq MarketWatch will contact you with and payment instructions. <i>Please DO NOT submit payment until Nasdaq has voice</i> .
Billing Contac	1 Name: Christopher Chatfiel Q
Billing Contac	1 Address: 50 Rockefeller Pleza, 7th FI, Den YMK, NY 10020
Billing Contac	1 Email: C. chatfield & bankofamerica. com

Billing Contact Phone Number: 446-554-33-4